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ABSTRACT

This document analyzes trends in bilingual education in New York City Public Schools between 1987 and 1990. Statistical data were drawn from New York City Board of Education Consent Decree Compliance Reports and other school statistics. The following findings are included: (1) the number of all limited-English-proficient (LEP) students increased by 29.1 percent; (2) the number of LEP students entitled to bilingual education services increased by 6.8 percent; (3) the number of entitled Latino LEP students increased by 5.6 percent; (4) high Latino withdrawal rates are associated with insufficient bilingual education classes; (5) the number of bilingual education teachers, English-as-a-second-language teachers, and Spanish bilingual guidance counselors increased; (6) the total number of LEP students enrolled in bilingual programs increased; (7) vocational programs showed the greatest increase in bilingual programs; (8) alternative/special high schools have the highest percentage (12.2 percent) of LEP students receiving no bilingual education; and (9) while there were disturbing decreases in the number and percentage of LEP students receiving bilingual services in some community school districts, there was a major increase in the percentage of entitled LEP students receiving bilingual services in other districts, particularly in Queens. Statistical data are presented in 36 tables. (FMW)

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BILINGUAL EDUCATION: 1987-1990

THREE YEAR ANALYSIS

May 18,1990

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UPDATE ON ENROLLMENT AND PROGRAM PARTICIPATION STATUS OF LIMITED ENGLISH PROFICIENT STUDENTS -JANUARY 1990

Based on NYC Board of Education
Consent Decree Compliance Reports
January 1988, 1989, 1990

1. As of January 1990 the total limited English proficient (LEP) population in NYC public schools (including all students scoring between the first and the fortieth percentiles [1-40]), was as follows:

	#	%
Consent Decree*	65,637	55.9
Transitional (Spanish)	13,798	11.8
LAU Plan**	31,483	26.8
Transitional (Other Languages)	6,463	5.5
TOTALS	117,381	100

* Total Latino LEP population: 79,435 (67.7%)
** Total non Latino LEP population: 37,946 (32.3%)

2. These January 1990 enrollment figures represent an increase of 6,205 CD/LAU entitled students and 20,261 "transitional" students-(a 29.1% increase over January 1989 enrollments, when there were 90,915 entitled LEP students.

3. The program participation status of the total LEP population, as of January 1990, was as follows:

	#	%
Bilingual	61,637	52.5
ESL Only	51,646	44
No Program	4,075	3.5
TOTALS	117,381	100

UPDATE ON CONSENT DECREE/LAU COMPLIANCE: 1988, 1989, 1990

Based on NYC Board of Education
Consent Decree Compliance Reports
January 1988, 1989, 1990*

1. As of January 1990, the combined entitled Consent Decree/LAU Plan LEP student population (not including "Transitional" students) in NYC public schools was, as follows:

	#	%
Community School Districts	73,236	75.4
High Schools	23,884	24.6
TOTALS	97,120	100

2. The January 1990 figures represent an increase of 6,205 entitled LEP students (6.8%) from 1989 enrollments: there were 90,915 entitled LEP students in January 1989

3. The program participation status of "Consent Decree" and "LAU" LEP students (combined) for the last three years was, as follows:

	1987-88		1988-89		1989-90	
	#	%	#	%	#	%
Bilingual	50,488	53.9	50,412	55.5	55,001	56.6
ESL Only	38,030	40.6	37,826	41.6	39,583	40.8
No Program	5,119	5.5	2,677	2.9	2,536	2.6
TOTAL LEPs	93,637	100	90,915	100	97,120	100

* Enrollment and program participation status figures do not include "Transitional LEP students" (students scoring between the 21st and 40th percentiles).

UPDATE ON CONSENT DECREE COMPLIANCE: 1988, 1989, 1990

Based on NYC Board of Education
Consent Decree Compliance Reports
January 1988, 1989, 1990*

1. As of January 1990, the entitled Latino "Limited English Proficient" student population in New York City public schools is, as follows:

	#	%
Community School Districts	52,368	79.8
High Schools	13,269	20.2
TOTAL Latino LEPs	65,637	100

2. The January 1990 figures represent an increase of 3,599 Consent Decree entitled LEP students- an increase of 5.6% over the January 1989 enrollment, when there were 62,238 Latino LEP students.

3. The program participation status of "Consent Decree" students over the last three years was as follows:

	1987-88		1988-89		1989-90	
	#	%	#	%	#	%
Bilingual	42,390	65.6	42,309	68.2	46,304	70.5
ESL Only	18,435	28.5	17,817	28.7	17,621	26.9
No Program	3,797	5.9	1,912	3.1	1,712	2.6
TOTAL LEPs	64,622	100	62,038	100	65,637	100

* Enrollment and program participation status figures do not include "Transitional" LEP students (students scoring between the 21st and 40th percentiles), elegible for the first time in 1989-90.

CONSENT DECREE PROGRAM PARTICIPATION RATES 1989-1990 (NUMBER AND PERCENT)

CSD	LEP Students	PROGRAM STATUS: Bilingual #	Bilingual %	ESL Only #	ESL Only %	No Program #	No Program %
1	1,133	617	54.5	516	45.5	0	0
2	594	61	10.2	532	89.6	1	0.1
3	1,330	925	69.5	394	29.6	11	0.8
4	1,068	852	79.8	101	9.4	115	10.8
5	948	639	67.4	309	32.6	0	0
6	7,173	6,335	88.3	836	11.6	2	0.03
7	2,093	1,763	84.2	330	15.8	0	0
8	1,862	1,328	71.3	534	28.7	0	0
9	4,719	3,430	72.7	1,013	21.5	276	5.8
10	5,587	4,168	74.6	1,419	25.4	0	0
11	633	208	32.8	415	65.6	10	1.6
12	2,538	1,920	75.7	480	18.9	138	5.4
13	644	387	60.1	254	39.4	3	0.5
14	1,933	1,122	58	791	40.9	20	1
15	1,833	1,133	61.8	642	35	58	3.1
16	330	229	69.4	26	7.9	75	22.7
17	809	344	42.5	431	53.3	34	4.2
18	131	0	0	131	100	0	0
19	2,474	1,968	79.5	487	19.7	19	0.8
20	1,175	760	64.7	378	32.2	37	3.1
21	652	49	7.5	603	92.5	0	0
22	441	0	0	434	98.4	7	1.6
23	486	240	49.4	207	42.5	39	8.1
24	2,939	1,873	63.7	981	33.4	85	2.9
25	787	155	19.7	632	80.3	0	0
26	100	0	0	100	100	0	0
27	1,207	574	47.6	546	45.2	87	7.2
28	1,233	669	54.2	564	45.7	0	0
29	653	329	50.4	323	49.5	1	0.1
30	1,989	1,290	64.8	681	34.3	18	0.9
31	288	0	0	237	82.3	51	17.7
32	2,586	1,947	75.3	504	19.5	135	5.2
Totals	52,368	35,315	67.4	15,831	30.2	1,222	2.3

Source: NYC Board of Education
Consent Decree Compliance Report
January 31,1990

UPDATE ON CONSENT DECREE TESTING

Based on NYC Board of Education
District & High School Data Reports
(1988-1989; 1989-1990)

1. As of January 1990 the number of Latino students, by school level not tested for English proficiency (therefore, their eligibility for bilingual education is unknown) was, as follows:

Community School Districts	1,530
High Schools	3,648
Total Latinos not tested	5,178

2. As of January 1990,The majority of Latino students not tested are found in:

   *Districts 9 (266), 2 (156), 4 (139), 12 (129),. 15 (115) and 23 (95).

3. Alternative/Special Programs (1,131) and Manhattan High Schools (1,109)-- (Brooklyn High Schools have 495, Bronx High Schools have 351, Queens High Schools have 296, Vocational High Schools 200 and Staten Island High Schools have 66 Latino students not tested.)

4. The number of Latino students, by school level, not tested for English proficiency (therefore, their eligibility for bilingual education is unknown) over the last two years is, as follows:

	1988-1989		1989-1990	
	#	%LEP	#	%LEP
Community School Districts	1,889	3.8	1,530	2.9
High Schools	4,417	35.3	3,648	27.4
Total not tested	6,306	10.2	5,178	7.8

UPDATE ON CONSENT DECREE WITHDRAWAL RATES

Based on NYC Board of Education
District & High School Data Reports
(1988-1989; 1989-1990)

1. During the 1989-1990 school year, the citywide withdrawal rate in the Community School Districts was 14.8%. Withdrawal rates as of January, 1990:

   *District 2 has an average withdrawal rate of 74.5%.

   *District 22 has an average withdrawal rate of 38%.

   *Districts 10 , 14 , 30 and 32 have an average withdrawal rate greater than 20%.

   *Fourteen schools in District 2 have 100% withdrawal rates.

   *PS 138 in District 8 , PS 309 in District 16 and PS 217 in District 22 have 100% withdrawal rates.

   *Eleven schools in Districts 1, 3, 8, 11, 14 , 22, 30 and 32 have withdrawal rates greater than 50%.

2. The citywide withdrawal rate for High Schools is 1.8%.

   *West Side High School (Alt./Special Programs) and Jane Adams High School (Vocational) have withdrawal rates greater than 40%.

3. The citywide withdrawal rate, by school level, over the last two years is, as follows

	1988-1989		1989-1990	
	#	% LEP	#	% LEP
Community School Districts	6,067	12.2	7,726	14.8
High Schools	226	1.8	247	1.8
Total Latinos withdrawn	6,293	10.1	7,973	12.1

4. High withdrawal rates are associated with:

   *insufficient bilingual classes

   *withdrawal forms not completed in accordance with requirements.

UPDATE ON CONSENT DECREE STAFFING

Based on NYC Board of Education
District Data Reports
(1988-1989; 1989-1990)

1. As of January 1990, the Community School Districts have:

   *2,126 Spanish bilingual teachers: 181 (8.5%) are out-of-license. (District 25 has 35% , District 4 has 23%, District 15 has 17%, and District 12 has 12.5% Spanish bilingual teachers out-of-license.)

   *1,036 ESL teachers: 234 (22.5%) do not have ESL licenses. (in District 20, 21 out of 47 ESL teachers are out-of-license) ; 113 ESL teachers (11.9%) have bilingual licenses.

   *74 Spanish bilingual guidance counselors, a Latino LEP student to counselor ratio of 671 to 1 (the Latino LEP student to counselor ratio for the 1988-89 school year was 1,000 to 1).

   *12 Districts--1, 2, 3, 13, 16, 17, 18, 22, 23, and 31--have no Spanish bilingual counselors, while District 24 has 10, District 8 has 9, and Districts 7, and 19 have 5 Spanish bilingual guidance counselors.

2. The number of Consent Decree personnel over the last two years is, as follows:

	1988-1989	1989-1990
Bilingual teachers	1495*	1,918
ESL teachers	744^	946
Guidance counselors	51	74

* (160 or 11% were out-of-license)
^ (129 or 17% were out-of-license.)

THREE YEAR COMPARISON OF
CONSENT DECREE PROGRAM PARTICIPATION RATES
BY DISTRICT (PERCENTAGES)

CSD	1987-1988			1988-1989			1989-1990		
	BE	ESL	NP	BE	ESL	NP	BE	ESL	NP
1	44.5	54.8	0.7	44	56	0	54.5	45.5	0.1
2	46.6	42.6	10.7	23	68	9	10.3	89.6	0.1
3	66.5	26.7	6.8	77	19	4	69.5	29.6	0.8
4	73.7	5.7	20.6	82	14	4	79.8	9.4	10.8
5	74.9	18.9	6.2	66	34	0	67.4	32.6	0
6	84.6	11.1	4.3	88	12	0	88.3	11.7	0.02
7	76.9	23.1	0	81	19	0	84.2	15.8	0
8	56.3	43.7	0	66	34	0	71.3	28.7	0
9	73.2	15.2	11.6	81	16	3	72.7	21.5	5.8
10	58.7	41.2	0.1	71	29	0	74.6	25.4	0
11	12.4	87.6	0	20	80	0	32.9	65.6	0.5
12	68.2	12.2	18.6	67	23	11	75.7	18.9	5.4
13	43	57	0	53	47	0	60.1	39.4	0.5
14	49.3	36.4	14.3	57	41	2	58	40.9	1.1
15	45.4	45.9	8.9	53	42	5	61.8	35.2	3
16	72.1	16.6	11.3	56	32	12	69.4	7.9	22.7
17	39.9	57.3	2.8	45	55	0	42.5	53.3	4.2
18	0	100	0	0	100	0	0	100	0
19	67.8	32	0.2	75	24	1	79.5	19.7	0.8
20	39.7	57.2	3.1	68	31	1	64.7	31.1	3.1
21	5.3	89.4	5.3	6	94	0	7.5	92.5	0
22	0	97.4	2.6	0	100	0	0	98.4	1.6
23	24.7	60.7	14.6	41	54	4	49.4	42.6	8
24	34.1	61.4	4.5	68	30	1	63.7	33.4	2.9
25	18.7	81.3	0	23	77	0	19.7	80.3	0
26	0	99.5	0.5	0	100	0	0	100	0
27	25.8	65.9	8.3	30	63	7	47.6	45.2	7.2
28	23.8	70.7	5.5	47	53	1	54.3	45.7	0
29	30.7	59.2	10.1	47	52	1	50.4	49.5	0.1
30	38.3	61.7	0	51	49	0	64.9	34.2	0.9
31	0	71.1	28.9	0	81	19	0	82.3	17.7
32	80	19.1	0.8	80	17	4	75.3	19.5	5.2
Totals	62.8	31.8	5.5	66	32	2	67.4	30.2	2.3

BE= Bilingual Education
ESL= English as a Second Language Only
NP= No Program

Source: NYC Board of Education
Consent Decree Compliance Reports
January 31, 1988, 1989, 1990

TWO YEAR COMPARISON OF HISPANIC STUDENTS NOT TESTED OR ABSENT FOR CONSENT DECREE ELIGIBILITY

	1988-1989			1989-1990		
CSD	#ABS	#ABS+LEP	%ABS+LEP	#ABS	#ABS+LEP	%ABS+LEP
1	25	1,221	2.1	22	1,155	1.9
2	38	629	6	156	750	20.8
3	52	1,339	3.9	77	1,407	5.5
4	119	1,206	9.9	159	1,227	12.9
5	26	1,027	2.5	0	948	0
6	64	6,752	0.9	66	7,239	0.9
7	35	2,160	1.6	12	2,105	0.6
8	29	1,744	1.7	4	1,866	0.2
9	334	4,327	7.7	266	4,985	5.3
10	136	5,338	2.5	32	5,619	0.6
11	0	562	0	0	633	0
12	254	2,746	9.2	113	2,651	4.3
13	1	624	0.2	12	656	1.8
14	20	1,841	1.1	6	1,939	0.3
15	182	1,999	9.1	115	1,948	5.9
16	21	320	6.6	34	364	9.3
17	21	928	2.3	17	826	2.1
18	0	149	0	0	131	0
19	48	2,738	1.7	20	2,494	0.8
20	12	1,094	1.1	26	1,201	2.2
21	4	553	0.7	0	652	0
22	0	409	0	0	441	0
23	81	551	14.7	95	581	16.3
24	7	2,628	0.27	45	2,984	1.5
25	25	708	3.5	1	788	0.1
26	2	102	1.9	20	120	16.7
27	40	1,087	3.7	92	1,299	7.1
28	52	1,251	4.1	35	1,268	2.7
29	0	690	0	0	653	0
30	0	1,894	0	0	1,989	0
31	77	291	26.5	39	327	11.9
32	184	2,510	7.3	67	2,653	2.5
Totals	1,889	51,418	3.6	1,530	53,899	2.8

Source: NYC Board of Education, Consent Decree Compliance Report January 31,1990

CONSENT DECREE COMPLIANCE /THREE-YEAR ANALYSIS

DISTRICTS

* The total number of LEP students under the Consent Decree increased by 5.5% between the 1988-89 and 1989-90 school years (the increase between 87-88 and 89-90 was 1.5%).

* The number of LEP students in the Community School Districts (CSDs) under the Consent Decree increased by 5% between the 1988-89 and 1989-90 school years (and 1.3% between 87-88 and 89-90).

* Percentage of LEP students in bilingual programs has increased from 62.8% in 1987-88 to 67.4% in 1989-90 (was 51.6% in 1984-85 for Consent Decree/LAU).

* Percentage of LEP students in ESL Only programs has decreased from 31.8% in 1987-88 to 30.2% in 1989-1990 (was 35.4% in 1984-85 for Consent Decree/LAU).

* The overall No Program rate for CSDs has decreased from 5.2% in 1987-88 to 2.3% in 1989-90 (rate was 12.9% in 1984-85 for Consent Decree/LAU).

* Percentage of LEP students in No Program has decreased from 5.9% in in 1987-88 to 2.6% in 1989-90 (was 12.5% in 1984-85 for Consent Decree/LAU).

* Districts with high No Program percentages that improved are:

	No Program					
	1987-1988		1988-1989		1989-1990	
CSD	#	% of LEP	#	% of LEP	#	% of LEP
2	73	10.7	54	9	1	0.1
3	93	6.8	48	4	11	0.8
4	221	20.6	43	4	115	10.8 *
5	68	6.2	0	0	0	0
9	487	11.6	135	3	276	5.8 *
12	510	18.6	264	11	138	5.4
14	293	14.3	39	2	20	1.3
15	163	8.9	82	5	58	3.1
23	68	14.3	21	4	39	8.1 *
27	80	8.3	74	7	87	7.2
29	76	10.1	7	1	1	0.1
31	29	28.9	41	19	51	17.7

* **Have gone up again**

CONSENT DECREE COMPLIANCE /THREE-YEAR ANALYSIS

DISTRICTS (Continued)

* Districts with highest No Program percentages in 1989-90 are:

CSD	#	%
16	75	22.7
31	51	17.7
4	115	10.8
23	39	8.1
27	87	7.2
9	276	5.8
12	138	5.4
32	135	5.2

* Districts which have increased the percentage of No program students include:

	1987-1988		1989-1990	
CSD	#	%	#	%
16	31	11.3	75	22.7
17	43	2.8	34	4.2
32	16	0.8	135	5.2

* Districts with marked increases in bilingual program participation are:

	1987-88	1989-90
CSD	%	%
1	44.5	54.5
8	56.3	71.3
10	58.7	74.6
11	12.4	32.9
13	43	60.1
15	45.4	61.8
20	39.7	64.7
23	24.7	49.4
24	34.1	63.7
27	25.8	47.6
28	23.8	54.3
29	30	49.5

THREE YEAR ANALYSIS CONSENT DECREE PARTICIPATION RATES (HIGH SCHOOLS-BY BOROUGH)

1989 -1990

Borough	LEP Students #	LEP Students % CitiWide	Program Status: Bilingual #	Bilingual % of LEP	ESL Only #	ESL Only % of LEP	No Program #	No Program % of LEP
Manhattan	2,752	20.7	2,495	90.7	170	6.2	87	3.2
Bronx	3,346	25.2	3,058	91.4	236	7.1	52	1.5
Brooklyn	1,989	14.9	1,570	78.9	329	16.6	90	4.5
Queens	3,040	22.9	2,448	80.5	542	17.8	50	1.6
Staten Island	50	0.4	0	0	50	100	0	0
Vocational	474	3.6	230	48.5	230	48.5	14	2.9
Alt./Sp. Pgms	1,618	12.2	1,188	73.4	233	14.4	197	12.2
Totals	13,269	100	10,989	82.8	1,790	13.5	490	3.7

1988 - 1989

Borough	LEP Students #	LEP Students % CitiWide	Program Status: Bilingual #	Bilingual % of LEP	ESL Only #	ESL Only % of LEP	No Program #	No Program % of LEP
Manhattan	2,705	21.6	2,415	89.2	80	2.9	210	7.8
Bronx	3,218	25.7	2,824	87.8	331	10.3	63	1.9
Brooklyn	1,967	15.7	1,415	71.9	396	20.1	156	7.9
Queens	2,632	22.6	2,166	76.5	479	16.9	187	6.6
Staten Island	47	0.4	0	0	46	97.9	1	2.1
Vocational	435	3.5	183	42	238	54.7	14	3.2
Alt./Sp. Pgms	1,303	10.4	786	60.3	268	20.6	249	19.1
Totals	12,507	100	9,789	78.3	1,838	14.7	880	7

1987 - 1988

Borough	LEP Students #	LEP Students % CitiWide	Program Status: Bilingual #	Bilingual % of LEP	ESL Only #	ESL Only % of LEP	No Program #	No Program % of LEP
Manhattan	2,992	23.1	2,460	82.2	214	7.2	318	10.6
Bronx	3,399	26.3	2,931	86.2	354	10.4	114	3.3
Brooklyn	2,322	17.9	1,650	71.1	417	17.9	255	10.9
Queens	2,776	21.5	2,111	76	578	20.8	87	3.1
Staten Island	56	0.4	0	0	54	96.4	2	3.6
Vocational	373	2.9	101	27.1	195	52.2	77	20.6
Alt./Sp. Pgms	1,015	7.8	680	67	210	20.7	125	12.3
Totals	12,933	100	9,933	76.8	2,022	15.6	978	7.6

Source: NYC Board of Education
Consent Decree Compliance Reports
January 31, 1988, 1989, 1990

TWO YEAR ANALYSIS STUDENTS NOT TESTED; STUDENTS WITHDRAWN (HIGH SCHOOLS-BY BOROUGH)

1989 - 1990

Borough	ABS Students/No LAB Score # ABS	ABS+LEP	%ABS+LEP	Withdrawn #	% of LEP
Manhattan	1109	3,861	28.7	8	0.3
Bronx	351	3,697	9.5	77	2.3
Brooklyn	495	2,484	19.9	22	1.1
Queens	296	3,336	8.9	93	3.1
Staten Island	66	116	56.9	0	0
Vocational	200	674	29.7	11	2.3
Alt./Sp. Pgms	1131	2,749	41.4	36	2.2
Totals	3,648	16,917	21.6	247	1.9

1988-1989

Borough	ABS Students/No LAB Score # ABS	ABS+LEP	%ABS+LEP	Withdrawn #	% of LEP
Manhattan	797	3,502	22.8	9	0.3
Bronx	1176	4,394	26.8	78	2.4
Brooklyn	733	2,700	27.1	27	1.4
Queens	620	3,452	17.9	105	3.7
Staten Island	74	121	61.1	1	2.1
Vocational	170	605	28.1	4	0.9
Alt./Sp. Pgms	847	2,150	39.4	2	0.1
Totals	4,417	16,924	26.1	226	1.8

Source: NYC Board of Education
Consent Decree Compliance Reports
January 31, 1989, 1990

CONSENT DECREE COMPLIANCE /THREE-YEAR ANALYSIS

HIGH SCHOOLS

* The total number of LEP students under the Consent Decree increased by 5.5% between the 1988-89 and 1989-90 school years (the increase between 87-88 and 89-90 was 1.5%)

* The number of LEP students in the High Schools under the Consent Decree increased by 5.7% between the 1988-89 and 1989-90 school years (and 2.5% between 87-88 and 89-90).

* Percentage of High School LEP students in bilingual programs citywide increased from 76.8% in 87-88 to 82.8% in 89-90.

* Largest % change/increase in bilingual programs took place in Vocational programs from 27.1% in 87-88 to 48.5% in 89-90.

* Percentage of citywide High School LEP students in ESL Only programs decreased from 15.6% in 87-88 to 13.5% in 89-90.

* Percentage of High School LEP students with No Program decreased from 7.5% in 87-88 to 3.7% in 89-90.

* Changes in the rate of No Program by Borough over three years are as follows:

	No Program					
	1987-1988		1988-1989		1989-1990	
Borough	**#**	**% of LEP**	**#**	**% of LEP**	**#**	**% of LEP**
Manhattan	318	10.6	210	7.8	87	3.2
Bronx	114	3.3	63	1.9	52	1.5
Brooklyn	255	10.9	156	7.9	90	4.5
Queens	87	3.1	187	6.6	50	1.6
Staten Island	2	3.6	1	2.1	0	0
Vocational	77	20.6	14	3.2	14	2.9
Alt./Sp. Pgn	125	12.2	249	19.1	197	12.3
Totals	978	7.6	880	7	490	3.7

* The greatest decrease in No Program rate took place in Vocational programs from 77 (20.6%) LEP students in 87-88 to 14 (2.9%) in 89-90

* The No Program rate has been cut in half between 87-88 and 89-90 (from 7.6% to 3.7%).

* Alternative/Special Schools have the largest number (197) and percentage (12.3%) of LEP High School students with no program.

CONSENT DECREE
COMPLIANCE MONITORING ISSUES

1. Program participation status of "comparably limited" students should be compiled separately (given their unique needs).

2. Program participation status of LEP students scoring between the 21st and 40th percentile ("transitional LEP students") should be compiled separately (to ensure ability to track implementation of Special Circular 42) for both Spanish-speaking and students speaking other non-English languages.

3. Two Community School Districts (CSDs 16 and 32 have marked increases in number and percentage of LEP students receiving No Program:

	1987-1988		1989-1990	
CSD	#	%	#	%
16	31	11.3	75	22.7
32	16	0.8	135	5.2

4. Among Community School Districts which decreased No Program rate six CSDs continue to have high numbers/percentage of "No Program" students:

	1987-1988		1989-1990	
CSD	#	%	#	%
4	221	20.6	115	10.8
9	487	11.6	276	5.8
12	510	18.6	138	5.4
23	68	14.6	39	8
27	80	8.3	87	7.2
31	29	28.9	51	17.7

5. Alternative/Special High Shools have the largest number (197) and percentage (12.2%) of LEP High School students receiving No Program.

CONSENT DECREE
COMPLIANCE MONITORING ISSUES
(Continued)

6. There is a disturbing (or at least major) decrease in the number and percentage of Consent Decree LEP students in Community School District Two (CSD 2) participating in Bilingual programs *

	1987-1988		1988-1989		1989-1990	
CSD	#	%	#	%	#	%
2	147	46.6	135	23	61	10.3

* The number of enrolled Consent Decree LEP students decreased from 732 (87-88) to 594 (89-90)_ a decrease of 138 LEP students in Bilingual Programs.

7. There is an interesting and major increase in the percentage of Consent Decree LEP students in the Bilingual programs (in some cases, doubling the rate) in certain districts, especially in Queens:

	1987-1988	1989-1990
CSD	%	%
11	12.4	32.9
20	39.7	64.7
23	24.7	49.4
24	34.1	63.7
27	25.8	47.6
28	23.8	54.3
29	30.7	50.4
30	38.3	64.9

(Only CSDs 23 and 27 have above average rates of No Program students.)

UPDATE ON LAU PLAN COMPLIANCE: 1988, 1989, 1990

Based on NYC Board of Education
Consent Decree Compliance Reports
January 1988, 1989, 1990*

1. As of January 1990, the LAU entitled non-Latino "Limited English Proficient" LEP student population in New York City public schools is, as follows:

	#	%
Community School Districts	20,868	66.3
High Schools	10,615	33.7
TOTAL non-Latino LEPs	31,483	100

2. The January 1990 figures represent an increase of 2,606 LAU entitled LEP students- an increase of 9% over the January 1989 enrollment, when there were 28,877 LAU entitled LEP students.

3. The program participation status of "LAU" LEP students over the last three years was as follows:

	1987-88		1988-89		1989-90	
	#	%	#	%	#	%
Bilingual	8,089	28	8,013	28.1	8,697	27.6
ESL Only	19,595	67.5	20,009	69.3	21,962	69.8
No Program	1,322	4.6	765	2.6	824	2.6
TOTAL LEPs	29,006	100	28,787	100	31,483	100

* Enrollment and program participation status figures do not include "Transitional LEP students" (students scoring between the 21st and 40th percentiles).

LAU PLAN COMPLIANCE/THREE YEAR ANALYSIS

DISTRICTS

*Percentage of LAU students in bilingual programs has decreased slightly from 27.9% in 1987-88 to 27.6% in 1989-90.

*Percentage of LAU students in ESL Only programs has increased slightly from 67.5% in 1987-88 to 69.8% in 1989-90.

*Percentage of LAU students with No Program services has decreased from 4.6% in 1987-88 to 2.6% in 1989-90.

*Districts with significant numbers and percentages of LAU students receiving no mandated instruction are, as follows:

CSD	#	%
15	80	14.8
24	160	9.1
27	75	17.5
31	63	16.3

HIGH SCHOOLS

*108 LAU students in Brooklyn High Schools (2.6%) were receiving no mandated instruction. 14 LAU students in Vocational programs (7.1%) also received no mandated instruction.

*While the overall percentage of LAU students in bilingual programs was 49.8%, the range was from 0% (of 146 students in Staten Island) to 75.2% in Alternativa/Special Programs.

*Queens High Schools, with 2,661 LAU students had only 25.3% (674) in bilingual programs.

*Vocational High Schools, with 196 LAU students had only 26% (51) in bilingual programs.

UPDATE ON TRANSITIONAL LEP STUDENTS: JANUARY 1990

Based on NYC Board of Education
Consent Decree Compliance Reports
January 1988, 1989, 1990

1. As of January 1990, the "Transitional" LEP student population (students scoring between the 21st and the 40th percentiles in the English LAB test) in NYC public schools was, as follows:

	TRANSITIONAL					
	Spanish		Other Languages		Total	
	#	%	#	%	#	%
Community School Districts	11,577	83.9	4,997	77.3	16,574	81.8
High Schools	2,221	16.2	1,466	22.7	3,687	18.2
Total	13,789	100	6,463	100	20,261	100

2. The total LEP student population increased by 26,466 (29.1%) between January1989 and January 1990. The addition of 20,261 "Transitional" LEP students represent a 20.9% increase in the entitled LEP population. entitled LEP population.

3. The program participation status of "transitional" LEP students as of January 1990 was, as follows:

	TRANSITIONAL					
	Spanish		Other Language		Total	
	#	%	#	%	#	%
	5,951	43.1	708	11.1	6,659	32.9
Bilingual	6,820	49.4	5,243	81.1	12,063	59.5
ESL Only	1,027	7.4	512	7.8	1,535	7.6
No Program						
	13,789	100	6,463	100	20,261	100
Total						

4. Approximately one-third (32.9%) of all "transitional" LEP students are receiving Native Language Arts and ESL instruction (with content instruction in English and the native language). Over seven percent (7.6%) of "Transitional" LEP students are receiving no services.

TRANSITIONAL STUDENTS
COMPLIANCE MONITORING ISSUES

DISTRICTS

Spanish

1. 7.4 percent of Spanish "Transitional" LEP students (512 students) received no mandated instructional services as of January 1990.

2. Districts with high numbers/percentages of "No Program" students were, as follows:

CSD	No Program	
		%
4	85	26.4
6	76	5.1
12	36	5.9
16	44	35.8
20	67	3.4
22	11	8.9
24	49	7.9
27	38	12.6
31	24	31.2
32	97	15

3. Less than one-half (43.1%) of all Latino "Transitional" LEP students are receiving bilingual instruction. To what extent is this proportion (lower than Consent Decree students--67.4% in 1990) due to higher withdrawal or rejection of transfer rates than those of CD students? To what extent is it a function of local schools or local District decisions not to offer native language arts instruction? What is being done to address this issue?

Other Languages

1. 7.8 percent of "Transitional" LEP students speaking languages other than Spanish (512 students) received no mandated instructional services as of January 1990.

DISTRICTS

Other Languages (Continued)

2. Districts with high numbers/percentages of "No Program" students were, as follows:

CSD	No Program #	No Program %
4	2	40
9	3	42.9
15	8	9.8
17	26	9.2
20	129	26
22	27	7.6
24	101	18.2
27	34	27.4
31	34	21.9

3. Only 5.6 percent (279 out of 4,997) of "Transitional" students/Other languages are receiving bilingual instruction. What are the reasons for these low figures (high withdrawal rates? high rejection-of-transfer rates? conscious decisions by school or District officials?) ? What is being done to address this issue (since Native Language Arts instruction is a requirement)?

TRANSITIONAL STUDENTS
COMPLIANCE MONITORING ISSUES

HIGH SCHOOLS

Spanish

1. 15 percent of Spanish "Transitional" LEP students (333 out of 2,221) received no mandated instructional services as of January 1990.

2. Borough breakdowns of "No Program" program participation status show significant problems ,as follows:

Borough	No Program #	No Program %
Manhattan	106	27.7
Brooklyn	79	19.9
Vocational	48	20.1
Alt/Spec.	66	23.8

3. Only 49.7% of Latino "Transitional" LEP students were in bilingual programs in the high schools as compared to 82.8% of Consent Decree LEP students, as of January 1990:

Borough	Bilingual Education #	Bilingual Education %
Vocational	70	29.3
Alt/Spec.	13	4.7

It is not clear what are the reasons for these two unusually low rates. What action is being taken to address this issue?

HIGH SCHOOLS

Other Languages

1. 8.5 percent of non-Latino "Transitional" LEP students (124 out of 1,466) received no mandated instructional services as of January 1990.

TRANSITIONAL STUDENTS
COMPLIANCE MONITORING ISSUES

HIGH SCHOOLS

Other Languages (Continued)

2. Borough breakdowns of "No Program" program participation status show significant problems ,as follows:

Borough	No Program	
	#	%
Brooklyn	50	7.8
Staten Island	10	27.8
Alt/Spec.	7	14.6

3. Only 29.3% (429 out of 1,466) of non-Latino "Transitional" LEP students were in bilingual programs in the high schools as compared to 49.8% of LAU-entitled students in the high schools, as of January 1990:

Borough	Bilingual Education	
	#	%
Manhattan	21	17.9
Bronx	29	35.4
Brooklyn	261	40.5
Queens	96	20
Staten Island	0	0
Vocational	7	11.9
Alt/Spec.	15	31.3

What action is being taken to address issues under (3) and (4) above?